

# Portuguese Cadastre. Actual state, case studies, projects, data infrastructure

Carlos Caeiro (ccaeiro@dgterritorio.pt)  
Gabriela Rocha (grocha@dgterritorio.pt)  
Paula Januário (pjanuario@dgterritorio.pt)  
Paulo Martins (paulom@dgterritorio.pt)  
Sónia Faustino (sfautino@dgterritorio.pt)  
Teresa Jacinto (tjacinto@dgterritorio.pt)



Coimbra, 25.10.2016, Paulo Torrinha (paulo.torrinha@dgterritorio.pt)

## Summary

Evolution

Actual state

Case studies

Albergaria - Cadastral data acquisition operation  
Lisbon - cadastral data interoperability

IS cost-benefit analysis

Projects

Execution of Cadastre Real Property

Data infrastructure

Project computerization of the Geometric Registration Rural Property  
SiNERGIC Information System



## Evolution

1801

### Royal Charter

- execution of geometric registration of urban and rural property
- mandatory registration of ownership of the property right



3

## Evolution

1801

1848

José António D'Ávila concluded that the register should be:

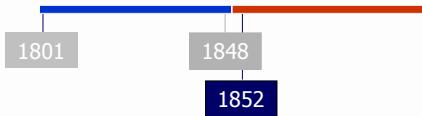
- the map of the country
- the description of the real property
- inventory of the value of the country
- the repository of the titles of their owners

Letter of the Law of August 26, 1848



4

## Evolution



Creation of property tax

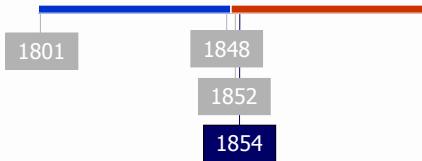
Government Gazette. n.º 225, of October 28

- execute the Charter Corográfica 1:100 000 mapping (to obtain support planning of roads)



5

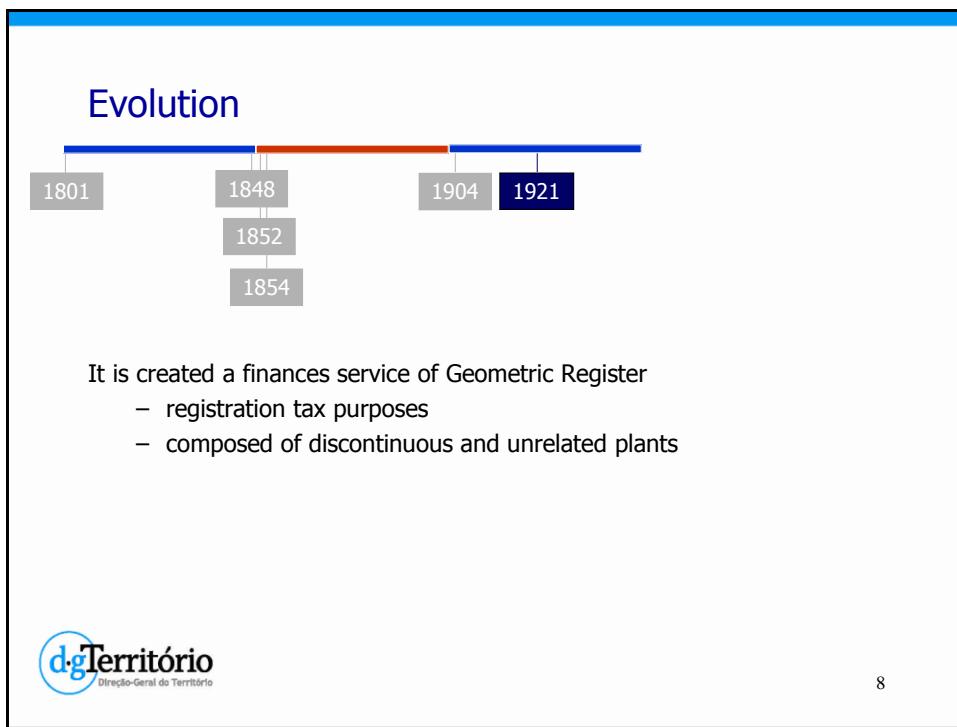
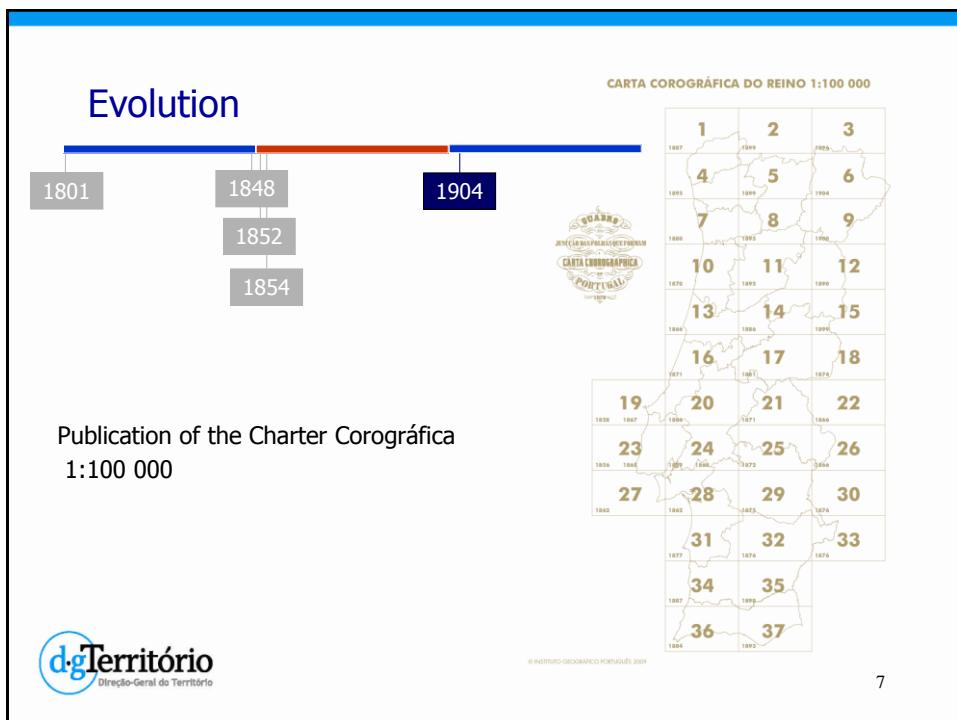
## Evolution



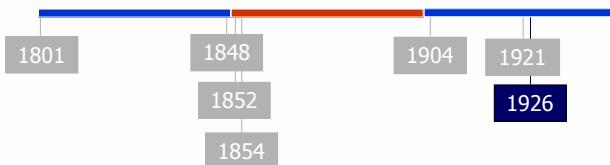
Starts the collection of taxes based on the information of Department of Finance



6



## Evolution



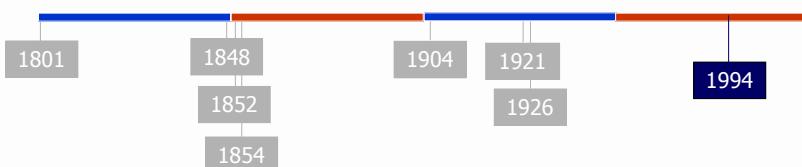
Decree law n.º 11 859

- Determines that the General Services Administration Geodetic, Topographic and Cadastral proceed to the **organization of geometric registration of rural property** of the continent and adjacent islands
- this register **should be the basis for**
  - identification of rural property
  - calculation of property tax rustic
  - remodeling of the system of rural property
  - large-scale survey of the country chart



9

## Evolution



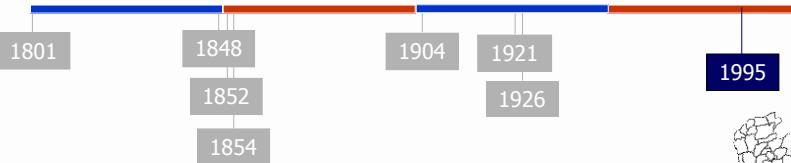
Creation of Cadastral and Geographic Institute

- Remodeling Services Geodetic, Topographic and Cadastral
- National authority in cartography, geodesy and cadastre



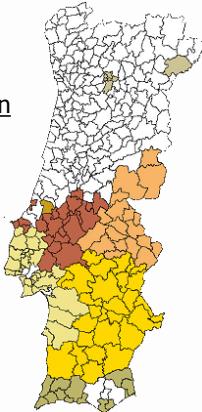
10

## Evolution



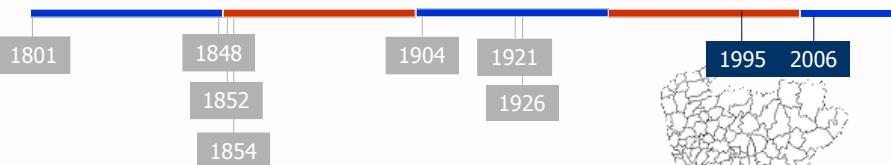
From 1926 to 1995 was executed the Geometric Registration Rural Property

- 12 districts
- 8 municipalities in the Autonomous Regions
- Without recourse to documentary evidence
- Tax purposes
- Only rustic property



11

## Evolution



In 1995 was regulated the Cadastre of Real Property  
(Decreto-Lei n.º 172/95, of July 18)

Cadastre of Real Property was changed:

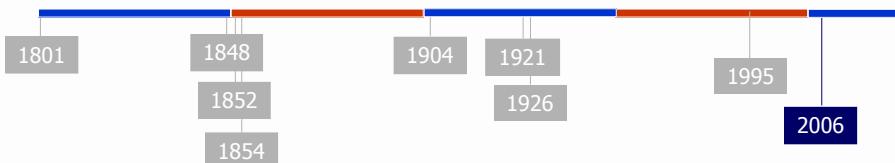
- from tax purpose to **multipurpose**
- beyond the acquisition of rustic property **has also acquisition of Real property cadastre**

Were executed more 9 municipalities



12

## Evolution



Creation of the **National System Operation and Management of Cadastral Information (SiNERGIC)**

Acquiring and managing cadastral data with a global purpose, involving it in the legal real property market:

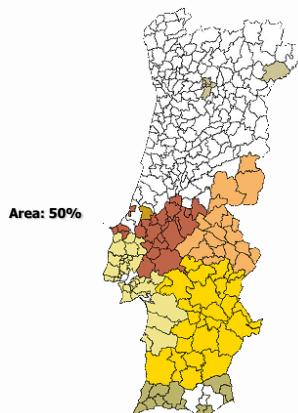
- Who needs this information?
- How is this information needed?
- When is this information needed?



13

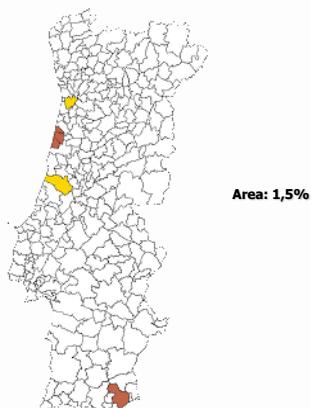
## Actual State

### Rural property cadastre

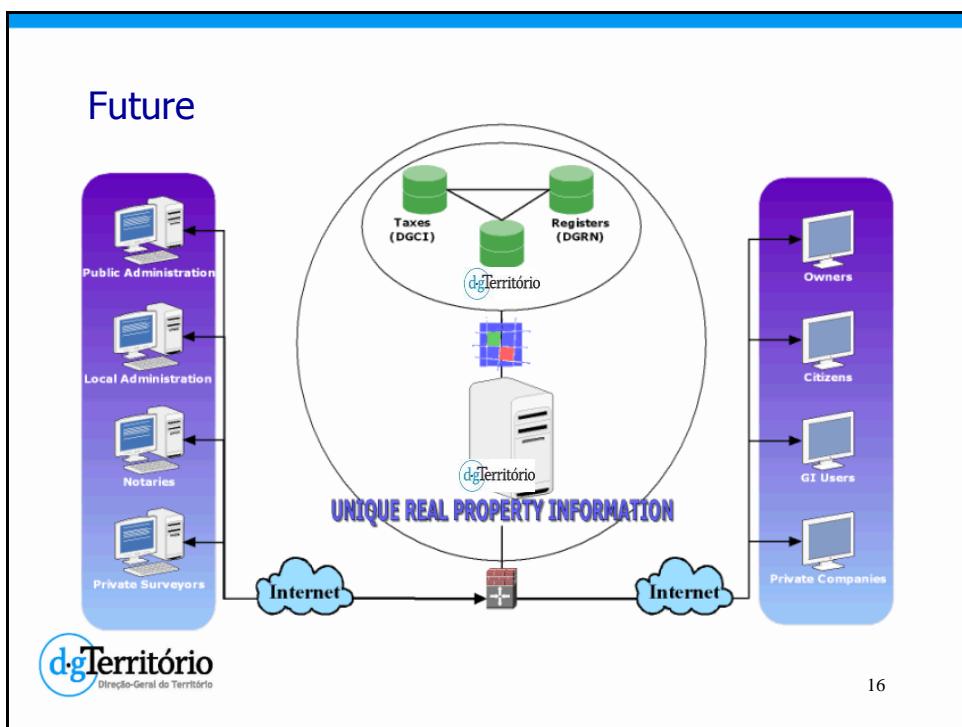
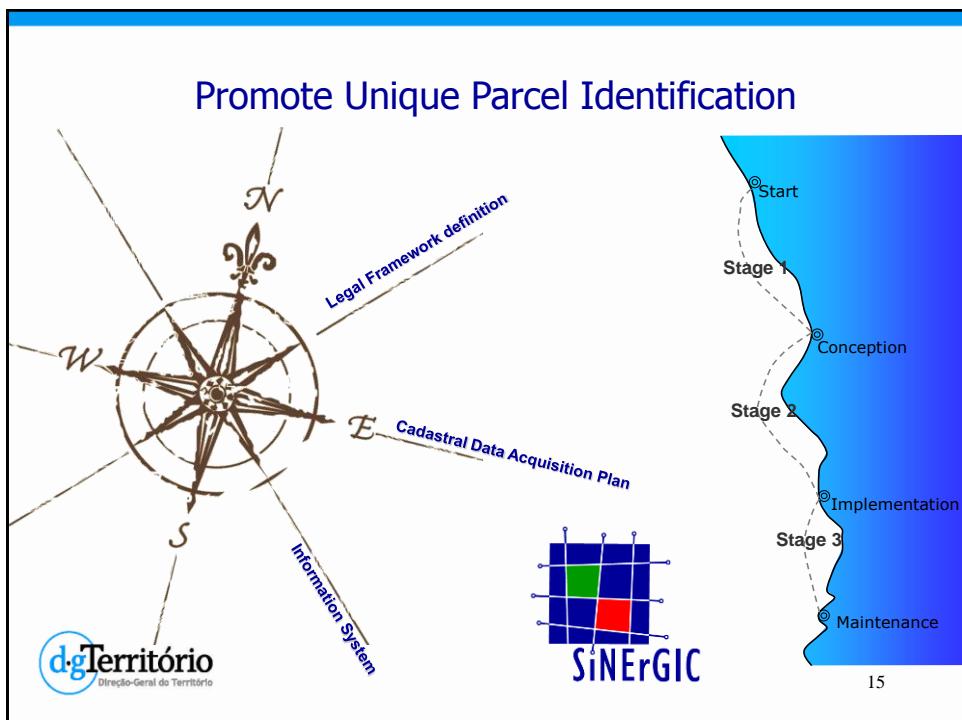


from tax purpose to multipurpose

### Cadastre of real property



14



## Understand the reality

Case studies:

- Albergaria's cadastral **data acquisition operation**
- Lisbon's cadastral **data interoperability operation**

IS cost-benefit analysis



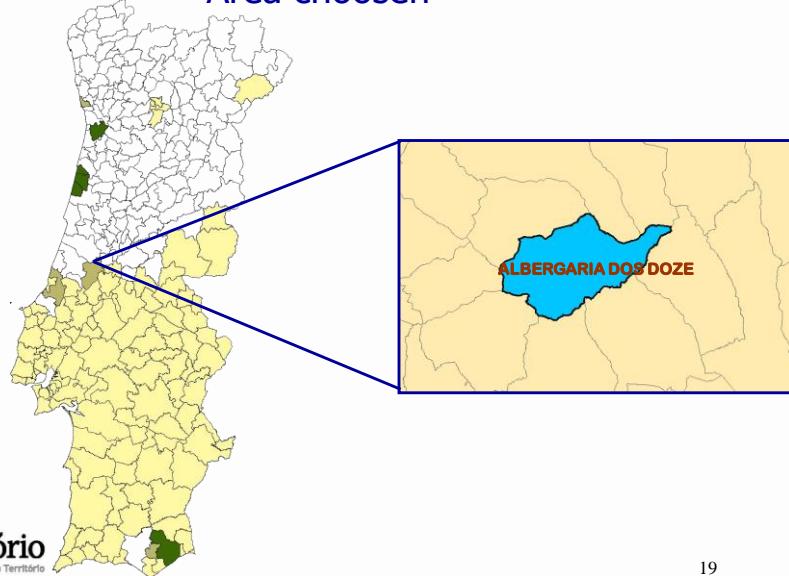
17

## Albergaria case study - Cadastral data acquisition operation



18

## Area chosen



## Choice criteria

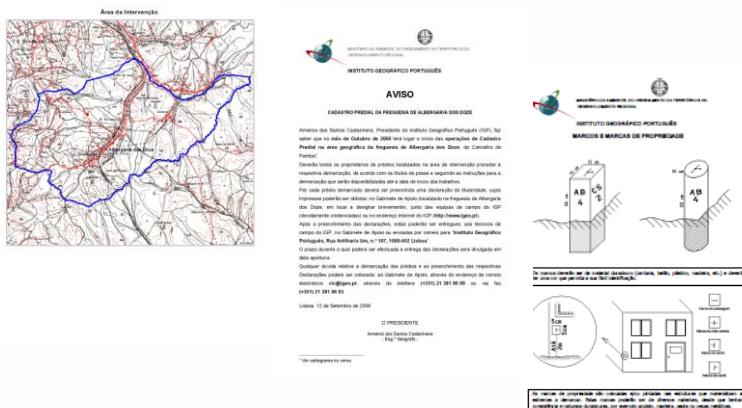
- Inexisting Geometric Registration of rural Property data for that area
- Parcel and Owner Registry data is integrated in database
- Fragmented land structure area
- Parish with less than 2 500 ha
- Suitable to move human resources and equipment

## Newspaper advertising



21

## Public announcement



22

## Public presentation of the cadastral operation



## Planning

Reference system

<b>PT-TM06/ETRS89 - European Terrestrial Reference System 1989</b>		
Reference ellipsoid	GRS80	Semi-Major Axis: $a = 6\,378\,137\text{ m}$ Semi-Minor Axis: $b = 6\,356\,752,314\text{ m}$ Flattening: $f = 1 / 298,257\,222\,101$
Cartographic projection	Gauss-Krüger	
Latitude of the origin of rectangular coordinates	39° 40' 05",73 N	
Longitude of the origin of rectangular coordinates	08° 07' 59", 19 W	
False Origin coordinates	Easting: 0 m Northing: 0 m	
Reduction coefficient	1,0	

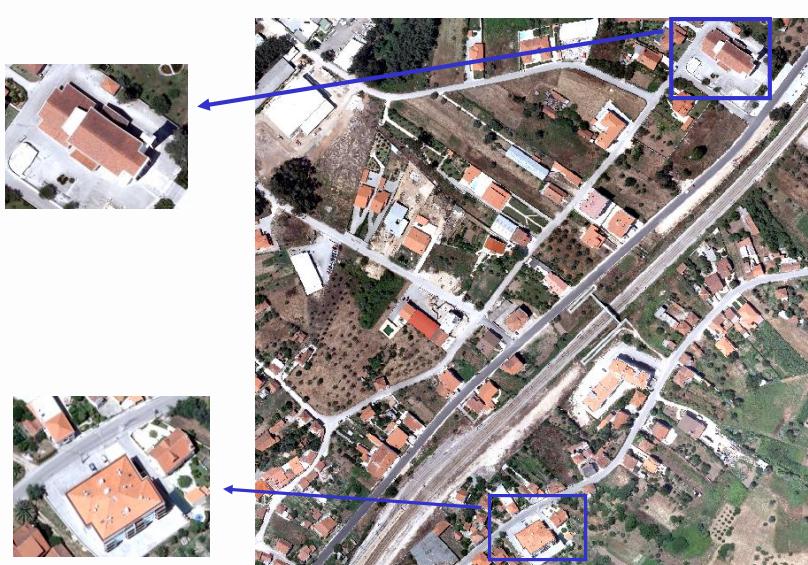
## Planning

Base Map

Digital orthophotomaps	
<b>Geometric resolution</b>	<b>0,1 m</b>
<b>Color model</b>	<b>RGB</b>
<b>Radiometric resolution</b>	<b>24 bit</b>



25



26

## Planning

Additional GNSS base station instalation

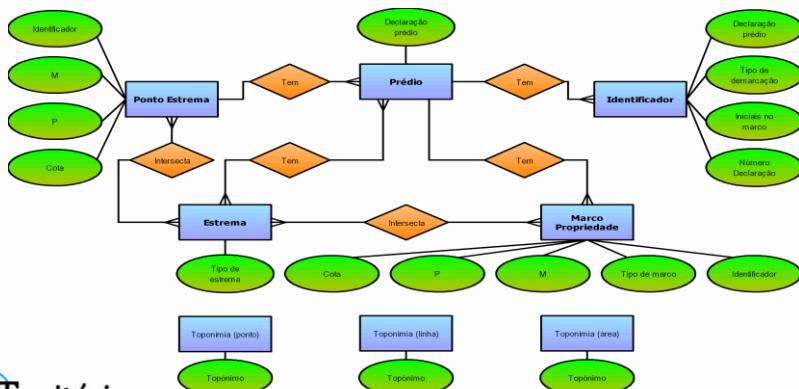
- Location: Field office headquarters (Fire Department building)
- ADSL connection with DGT headquarters
- Integration of ground station with National GNSS Network
- Used only by survey project team
- Installation limited to the duration of the project



27

## Planning

Data model definition



28

## Planning

## Ownership declarations



29

## Execution - office

## Main goals

- Support in completing ownership declarations
  - Clarify the real property demarcation instructions
  - Receive declarations according to the established rules
  - Management declarations



30

## Execution - office

### Main goals (continuation)

- Support the mapping approximate location of the property (by base map use)
- Management of data quality control procedures
- Support of survey team



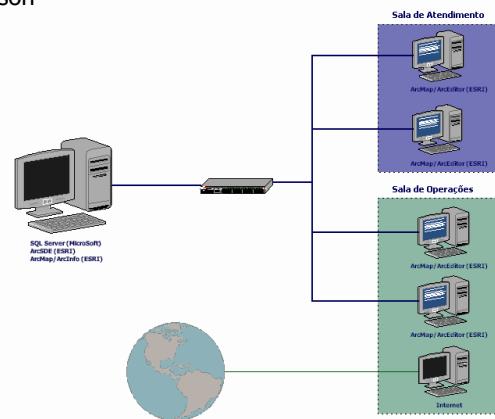
31

## Execution - office

### Human resources

- Coordination by one person  
(Surveying Engineer)
- Two persons  
(survey experts)

### Equipment



32

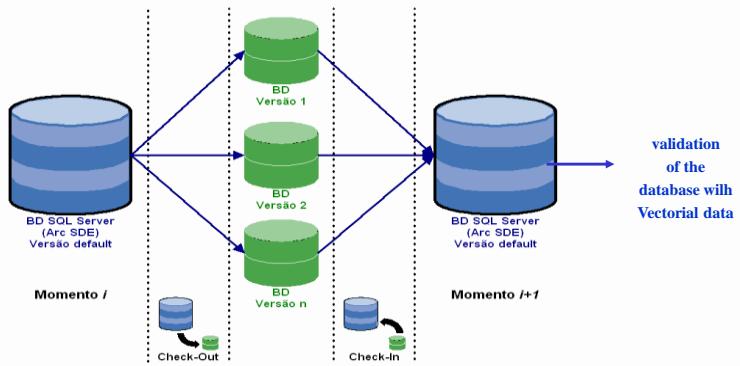
## Execution - office



33

## Execution - office

### Dataflow



34

## Execution - office

### Coordination of the survey team

- Continuous monitoring of survey team
- Daily briefing with survey experts

### Participation and collaboration of the population



## Execution - office

### Documents submitted by the owners

- Ownership Registry documents
- Certificates of notarial acts

## Execution – survey work

### Main goals

- Collect cadastral data using new technologies and innovative methodologies
- Interpret the **existing boundary marks**, set the **geometric configuration** of each real property and, if possible, establish a **link with a ownership declaration**



37

## Execution – survey work

### Human resources

- Coordination by one person  
(Surveying Engineer)
- Six survey teams  
(Two survey experts each)



38

## Execution – survey work

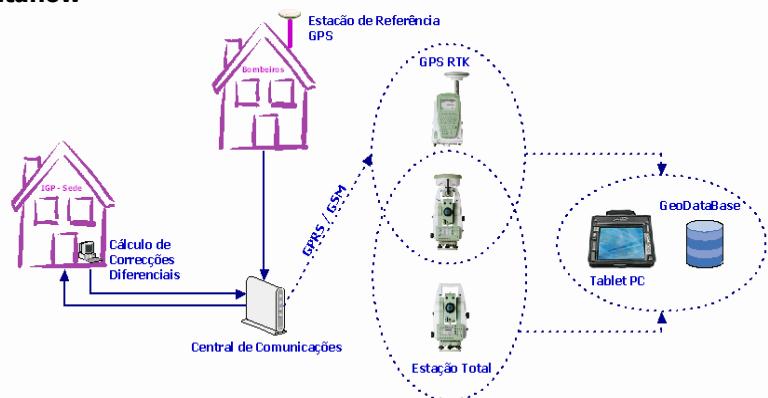
### Equipment (Per team survey)

- A tablet PC
- A total station
- A RTK GNSS receiver
- A mobile phone



## Execution – survey work

### Dataflow



## Execution – survey work

### Boundary marks



## Execution – survey work

### Coordination of the survey team in the back-office

- From the data ownership declaration analysis resulted a list of unidentified real properties
- The list was further distributed by the survey team

## Execution – survey work

Participation and collaboration of the population



43

## Public Consultation

Participation and collaboration of the population



Public  
Consultation Offices



44

## Public Consultation

### Consultation

- supervised by a team constituted by a **cadastral specialist**, a **tax issues specialist**, an **ownership property specialist** and a **local authorities delegate**



45

## Public Consultation

### Complaints Analysis and Resolution



46

## Results

Final

<b>Total area cadastral data collect</b>	<b>1400 ha</b>
<b>Total area of real properties with geometric configuration established</b>	<b>1115 ha</b>
<b>Deferred cadastral areas</b>	<b>10 ha</b>
<b>Total area data considered provisional and / or inconclusive</b>	<b>275 ha</b>



47

## Availability of cadastral data in the web



48

## Albergaria case study conclusions

- owners collaboration is essential for real properties identification
- the use of "informants" enhances recognition of properties and boundaries (but does not solve the problem of identifying the real properties data integrated by the project partners)



49

## Lisbon case study - cadastral data interoperability

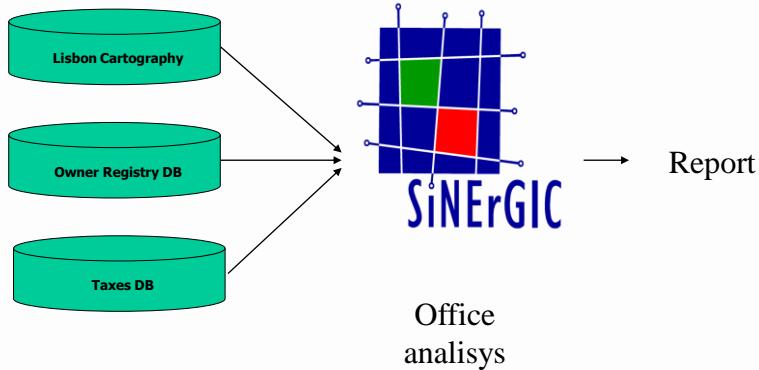


- Chosen **two parish** from the city of Lisbon (Prazeres and Alcantara)
- Participation of partners



50

## Cadastral data interoperability



51

## Main goals

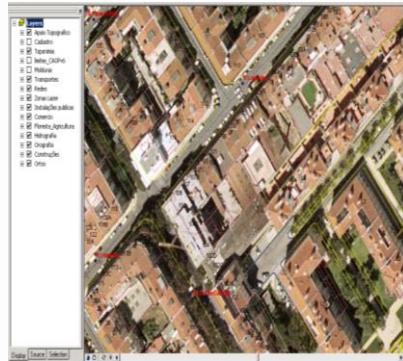
- Use municipal base map (from Lisbon) in a cadastral database analysis
- Analyze linkage between data owner registry database and data taxes database
- Collect cadastral data using the base map previously existing in Municipality of Lisbon



52

## Methodology adopted

Association of data, using toponymic elements, without survey work, based especially on the base map 1: 2 000

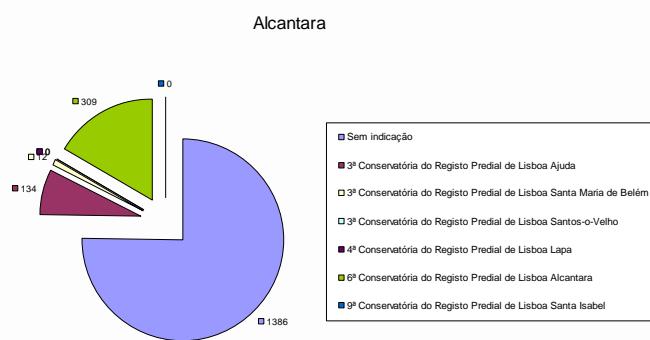


## Cadastral data vs base map



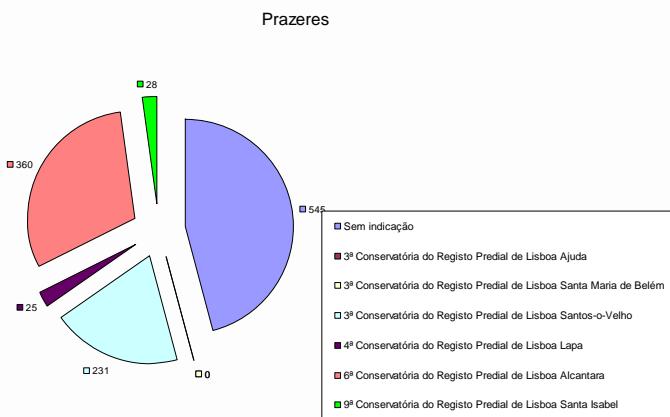
53

## Lisbon case study results



54

## Lisbon case study results



55

## Lisbon case study conclusions

Real properties integrated in ownership database, but with different data in taxes database



With this methodology, the linkage between cadastral database are difficult



56

## IS cost-benefit analysis



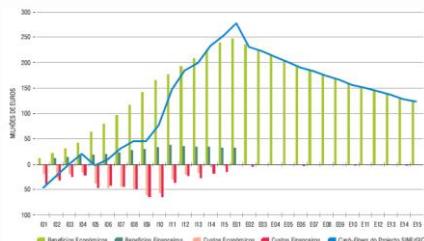
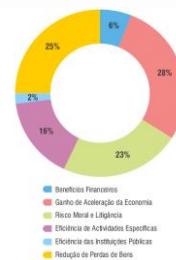
"Study and implementation of a cost-benefit analysis to SiNERGIC"

- Coordinated by Prof. Augusto Mateus
- Developed by Augusto Mateus & Associados
- Price Waterhouse & Coopers (PWC) collaboration



57

## IS cost-benefit analysis



(Source: <http://www.ordermengenheiros.pt/ingenium/ing109.pdf>)



58

## Projects – Execution of Cadastre Real Property



Running in 7 municipalities  
Envolvement of strategic partners:  
– Institute of land registers  
– Finance Service  
– City Councils

DGT is responsible for:  
– monitoring of project  
– quality control

Invitation to tender private company



## Projects – Goal

**Characterize rural and urban real property geometrically,**  
associating them with all the data declared by the owner and  
**harmonize with Institute of Land Registers and Finance Service.**



Promote Parcel Identification with all our strategic partners

60



## Projects – Ownership declaration

ANTES DE PREENCHER USE ATENTAMENTE TODO O IMPRESSO E CONHEÇA AS INSTRUÇÕES DE PREENCHIMENTO  
É PROIBIDO USAR COPIAS E SOMENTE SEU DA PROPRIEDADE DA DIREÇÃO-GERAL DO TERRITÓRIO

**DECLARAÇÃO DE TITULARIDADE**  
CADASTRO PREVIAL

**DECLARAÇÃO N.º**

**TIPO DE PROPRIEDADE**  
A. Imóvel B. Imóvel C. Imóvel industrial

**MUNICÍPIO**  
Município Freguesia

**DESCRIÇÃO DA PROPRIEDADE**  
Nome \_\_\_\_\_ Logradouro \_\_\_\_\_  
Número \_\_\_\_\_ Lote \_\_\_\_\_ Área \_\_\_\_\_  
Código Postal \_\_\_\_\_ Loteamento \_\_\_\_\_  
2. Designação do imóvel \_\_\_\_\_  Nome com alcunha designação \_\_\_\_\_  
3. Indique se todos que tiverem me deixado meus bens de propriedade ou não \_\_\_\_\_ (ex. A.M. ou I.G.N.)  
4. O imóvel está devido ao Conveniente do Registo Imobiliário?  Sim  Não (não é necessário indicar se o imóvel é ou não de propriedade) \_\_\_\_\_  
5. Identificação no Conveniente do Registo Imobiliário \_\_\_\_\_  
6. O imóvel é de propriedade da União?  Sim  Não \_\_\_\_\_  
7. O imóvel está sujeito ao imposto de renda?  Sim  Não (não é necessário indicar se o imóvel é ou não de propriedade) \_\_\_\_\_  
8. Identificação no Serviço de Finanças \_\_\_\_\_  
Proprietário \_\_\_\_\_ Antigo de matrícula antigo \_\_\_\_\_ Proprietário \_\_\_\_\_ Antigo de matrícula antigo \_\_\_\_\_  
9. A declaração corresponde à verdade?  Sim  Não \_\_\_\_\_  
10. Assinatura \_\_\_\_\_ (Assinatura e nome, sobrenome, ...) \_\_\_\_\_  
Carteira Nacional \_\_\_\_\_ Lote \_\_\_\_\_  
Data \_\_\_\_\_  
11. Dados do Titular do Imóvel \_\_\_\_\_  
Nome \_\_\_\_\_ Data (nascimento) \_\_\_\_\_  
12. Dados Legais \_\_\_\_\_  
Nome \_\_\_\_\_ NIF \_\_\_\_\_ Data (nascimento) \_\_\_\_\_



61

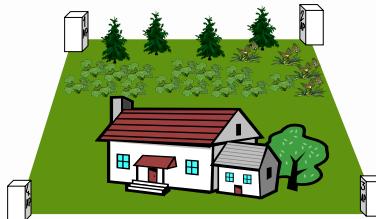
## Data required:

- Name of owner
- Tax Identification number
- Usual residence
- Description of the land registry
- Article number (Finances)
- Location of the property
- Property designation

## Projects – Demarcation

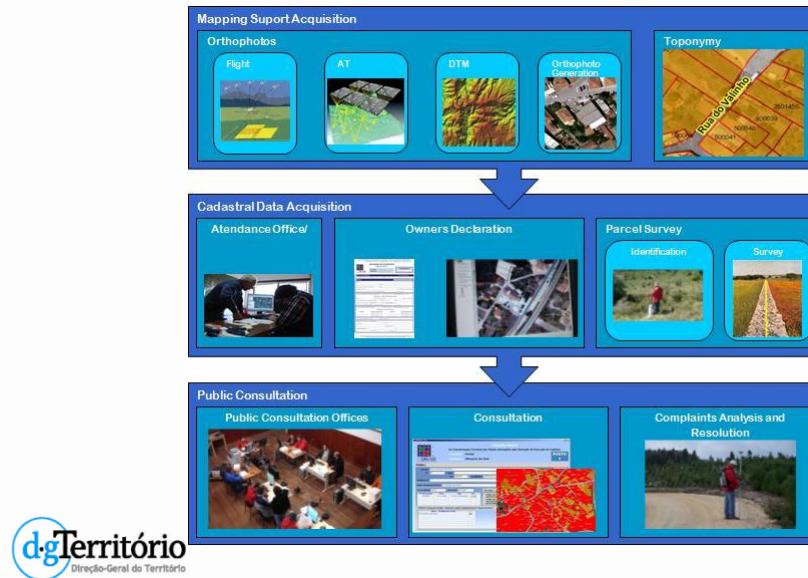
### Main rules:

- According to documentation
- In the presence of confining
- With proper demarcation in rural and urban real property



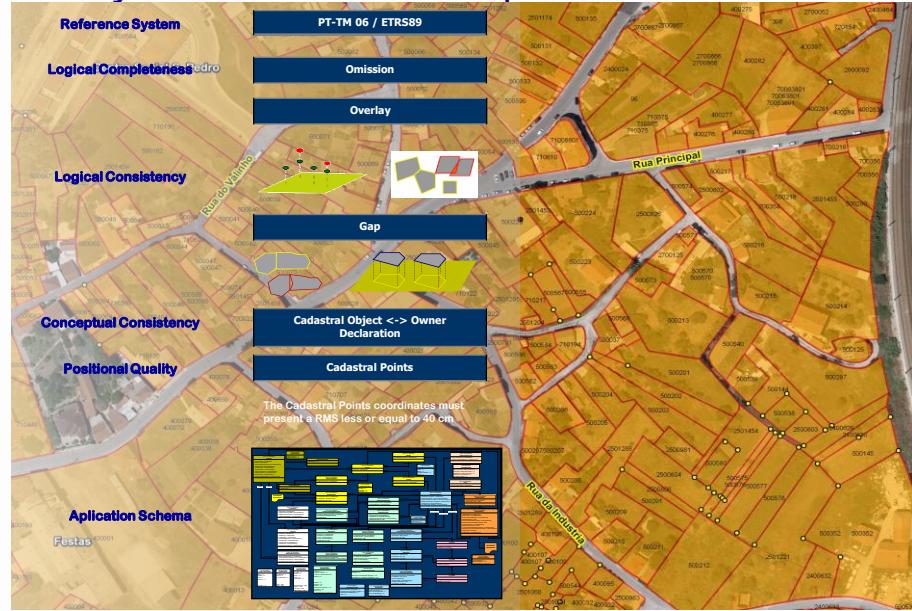
62

## Projects - Cadastral Data Acquisition Process



63

## Projects - Cadastral Data Specification



## Projects – Loulé

**REAL ESTATE CADASTRE IN THE MUNICIPALITY OF LOULÉ**  
JULY 1, 2013 TO SEPTEMBER 28, 2014

**Mark out your property**      **Declare your ownership**

On July 1, 2013 began the cadastral operations in the geographical area of the municipality of Loulé. The properties located in this geographical area should be demarcated and declared by completing the "Ownership Declaration" (Declaração de Utilização).

The Ownership Declarations can be obtained and delivered to the Service Offices, installed in the following locations:

ALMANCIL - Fire Station	QUERENCA - Parish Council
ALVITO - Parish Council	SALGUEIRA - Parish Council
AMARAL - Parish Council	LOULE IR CLEMENTE - Parish Council
BENIFIM - Parish Council	LOULE IR SANTO ANTONIO - Parish Council
BOUÇAO - Parish Council	LOULE IR VILA NOVA - Parish Council
QUARTERIA - Fire Station of Loulé - Quartaria Division	TOR - Parish Council

In Service Offices are also available instructions for the demarcation of the property and mapping support that will allow the approximate location of the property.

All documents related to the operation can be obtained through the address <http://www.dgterritorio.pt>, including the Ownership Declarations.

Any questions concerning the cadastral operations in the municipality of Loulé can be submitted through the email address [esmeraldo@dgterritorio.pt](mailto:esmeraldo@dgterritorio.pt), the page <http://www.dgterritorio.pt>, the phone (+351) 21 381 96 93 or in your local Service Office.

The information collected will be subject to a public consultation.

CALENDARIO  
IMPLEMENTATION OF THE OPERATION  
July 1-August 25, 2013  
ACQUISITION OF CADASTRAL DATA  
August 25-September 16, 2014  
PUBLICATION  
September 17-September 25, 2014  
REQUEST ENERGY - Business Continuity System

**dgTerritório**  
Direção-Geral do Território

Implementation of land registration in the municipality of Loulé began 2013, July 1  
Awareness actions have been done in all parishes



65

## Projects – Loulé

The awareness actions took place as planned with more people in rural areas and with less people in urban areas.

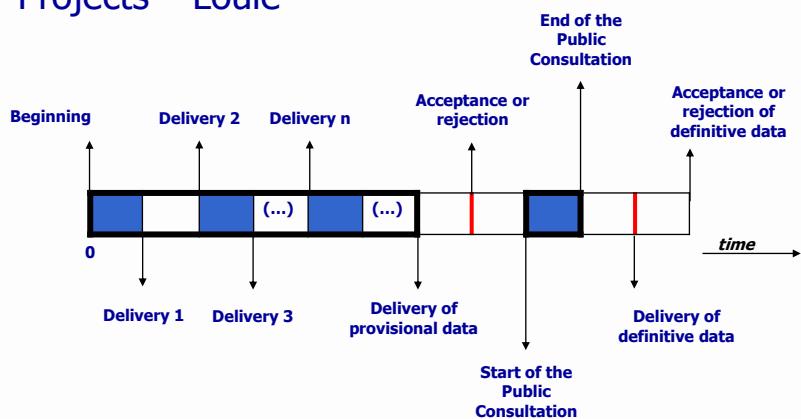
Main issues :

- How to fill ownership declaration
- How to present the data declared according to the physical reality of the real properties
- How to find some of the real properties
- How to get to the rural properties

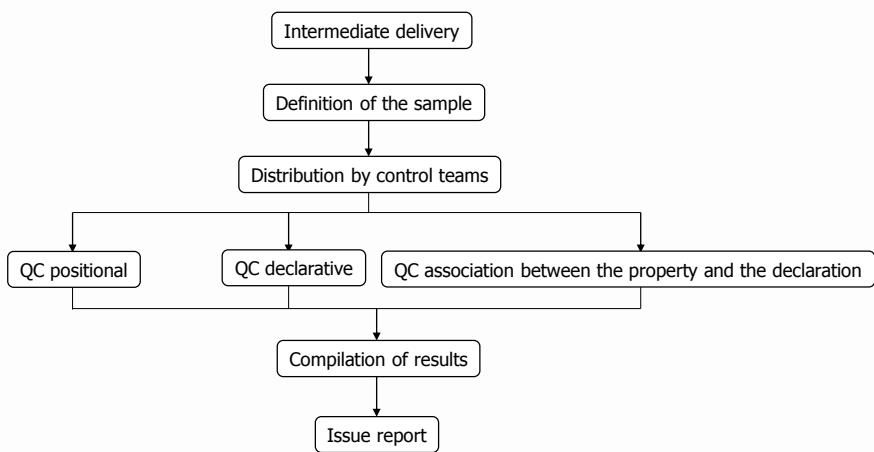


66

## Projects – Loulé



## Projects – Loulé / Methodology QC



## Projects – Loulé / Methodology QC

Issue report of QC and Supervision:

- Awareness of the company's mistakes
- Decision support for the acceptance or rejection of the data collected in the operations of running the cadastre



69

## Projects – Loulé / Application of private company

Número da declaração	Tipo de Declaração	Data da declaração (dd/mm/aaaa)	Documento	Actualizado por
2885	Primeria	10Out2013	PauloF SBD	
2884	Primeria	10Out2013	PauloF SBD	
14629	Primeria	10Out2013	PauloF SBD	

## Projects – Loulé / in conclusion

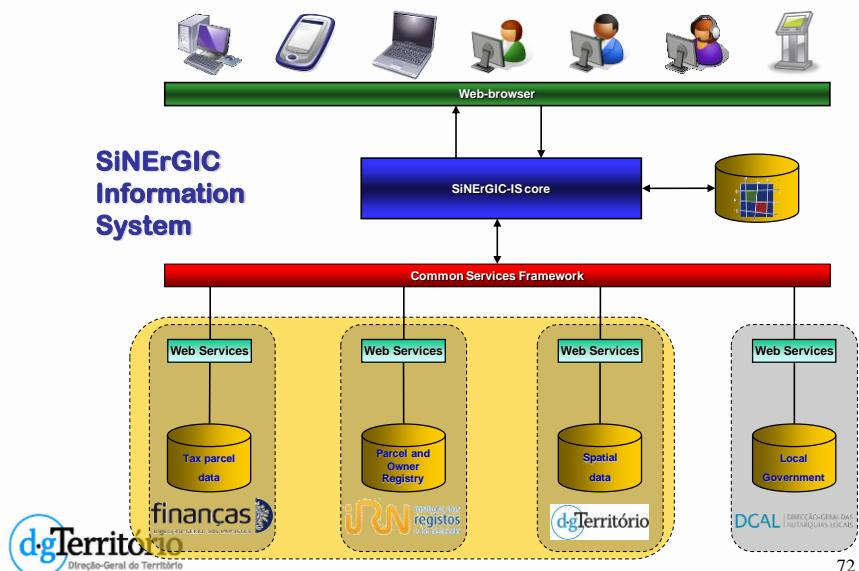
Main difficulties of the projects are:

- orography (high mountains)
- population decrease (desertification)



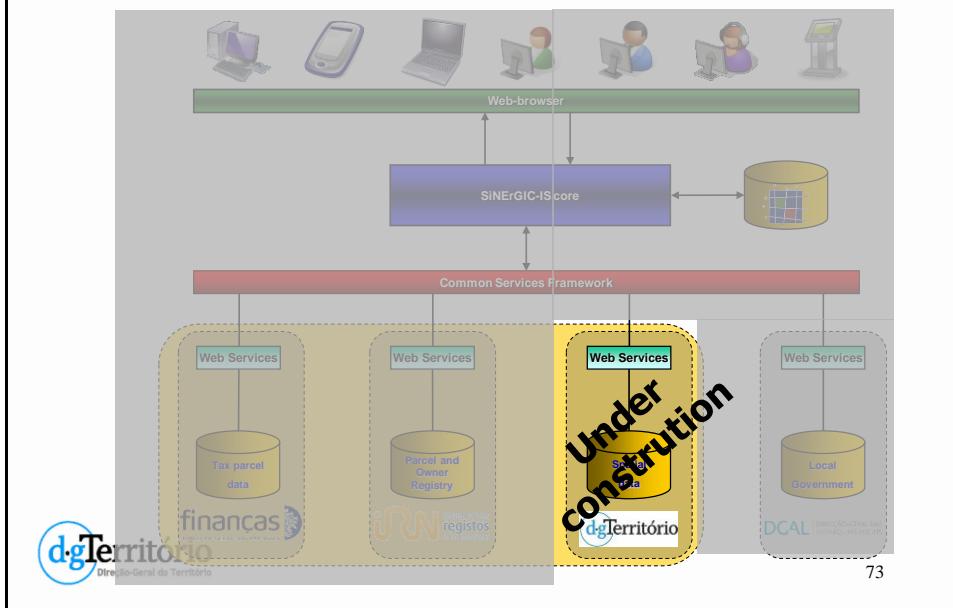
71

## Data infrastructure

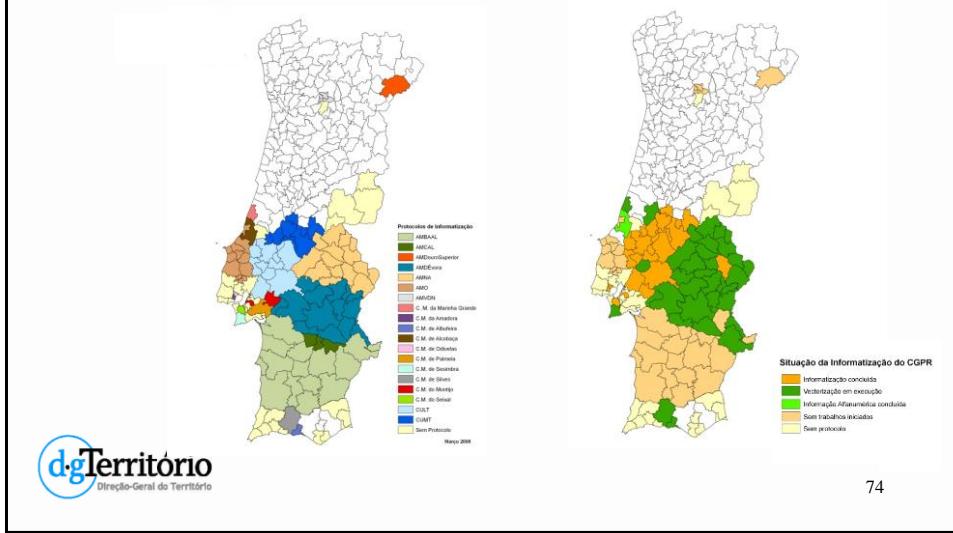


72

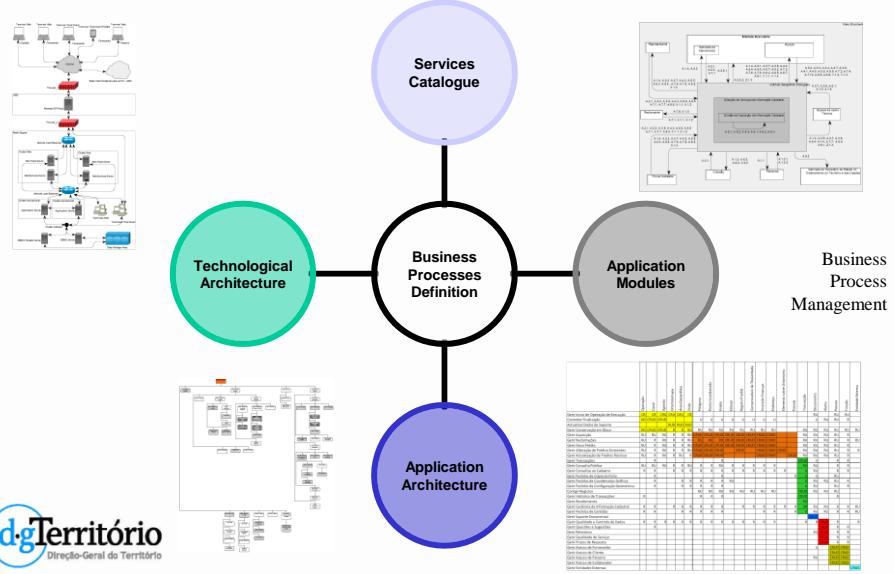
## Data infrastructure



# Computerization project of the Geometric Registration Rural Property



## SiNERGIC Information System - Conception



## Future Actions

Cadastre Business Model Definition

Cadastre Acquisition Operations Nation-wide

IS implementation completed

New challenges

New demands